



Title of report: Application for a variation of a premises licence in respect of 'Gwalia Stores, 27-29 Broad Street, Ross-on-Wye, HR9 7ED – Licensing Act 2003.

Meeting: Licensing sub-committee

Meeting date: Monday 23 March 2026 at 10:00hrs

Report by: Senior Technical Licensing Officer

Classification

Open

Decision type

This is not an executive decision

Wards affected

Ross West

Purpose

To consider an application for a variation for a premises licence in respect of Gwalia Stores, 27-29 Broad Street, Ross-on-Wye. HR9 7ED under the Licensing Act 2003

Recommendation(s)

That:

The sub committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- a) The steps that are appropriate to promote the licensing objectives,
- b) The representations (including supporting information) presented by all parties,
- c) The guidance issued to local authorities under Section 182 of the Licensing Act 2003, and
- d) The Herefordshire Council Statement of Licensing Policy 2020 – 2025.

Reasons for Recommendations

Ensures compliance with the Licensing Act 2003

Alternative options

1. There are a number of options open to the sub-committee:
 - a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003;
 - b) Grant the licence subject to modified conditions to that of the operating schedule where the sub-committee considers it appropriate for the promotion of the licensing objectives and add mandatory conditions set out in the Licensing Act 2003;
 - c) To exclude from the scope of the licence any of the licensable activities to which the application relates;
 - d) To refuse the application

Key considerations

Licence Application

2. The application for the variation of a premises licence has received relevant representations and is therefore brought before the sub-committee for determination.
3. Herefordshire Council's Statement of Licensing Policy 2020 to 2025 states "All representations must be 'relevant', for example they must be about the likely effect of the grant of the application". This followed paragraph 8.57 in the s182 Guidance which uses the same wording.
4. The details of the application are:

Applicant	Ratheepan Ramanathan	
Agent	Not applicable	
Type of application: Variation	Date received: 30 January 2026 28 day consultation started: 31 January 2026	28 Days consultation ended: 27 February 2026

Summary of Application

5. The application (appendix 1) requests the variation of a premises licence to allow the following

To vary the hours of sale/supply of alcohol for consumption off the premises
Monday – Sunday 06:00 – 24:00

Current Licence

6. A copy of the current licence issued on 3 June 2022, is attached at Appendix 2. It authorises

Sale/Supply of Alcohol (Consumption Off Premises)

Monday-Saturday: 10:00 - 20:00

Sunday: 12:00 - 20:00

Summary of Representations

7. One (1) representation was received from the Licensing Authority as a Responsible Authority. They do not object to the application, however, they had the following representations to promote the licensing objectives and wish to see them applied to any premises licence granted to this location (appendix 3). These were agreed by the applicant on 11 March 2026.
8. One (1) objection was received from Hereford and Worcester Fire Authority at appendix 4, due to outstanding issues from 17 November 2025. The issues are as follows; Fire safety deficiencies detailed within the letter dated 17 November 2025 remain unresolved, the Responsible Person has not provided adequate assurance that appropriate fire protection measures have been implemented and maintained, and the outstanding matters compromise the safety of persons on the premises and fail to meet the minimum requirements of the Fire Safety Order.
9. One (1) representation was received in the consultation period from Ross Town Council, which the Licensing Authority has accepted as being relevant. The representation states that the additional hours would potentially increase anti-social behaviour which is already prevalent in the area. (Appendix 5).

Premises History

10. The premises were first licenced in June 2006.
11. On 17 July 2012, the Licensing Authority launched a review of the premises licence under the licensing objectives, Prevention of Crime & Disorder and Protection of Children from Harm following a failed test purchase. During the evening of Wednesday 27th June 2012, Herefordshire Council Trading Standards department carried out a test purchase operation at the premises. A 16 year old male was sold 4 cans of Fosters lager at 4.0% ABV. Police records also showed previous sales of alcohol at the premises on: 23 December 2007 at 14:15hrs, 26 August 2008 at 19:30hrs and 13 August 2010 at 19:20hrs. The decision of the Regulatory Committee on was that the licence be suspended in respect of all licensable activity for a period of three (3) months and the removal of the Designated Premises Supervisor (DPS). Conditions were also added to the licence in respect of alcohol training for staff, Challenge 25 Policy and refusals register. Decision notice found at Appendix 6
12. Since first being licensed there has been one (1) application to transfer the premises licence which was granted and issued by the Licensing Authority in December 2021 and one (1) application to vary designated premises supervisor (DPS) which was granted and issued by the Licensing Authority in June 2022

Community impact

13. Any decision may have an impact on the local community.

Environmental Impact

14. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal environmental impacts for the council, as licensing authority.

Equality duty

15. Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to –

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
 - b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
16. There are no equality issues in relation to the content of this report.
17. This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in section 1 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
18. Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the council on a number of grounds including the protection of rights and freedoms of others. The First Protocol – Article 1 – also provides that every person is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

Resource implications

19. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal resource implications for the council, as Licensing Authority.

Financial implications

20. There are unlikely to be any financial implications for the council, as Licensing Authority at this time.

Legal implications

21. As relevant representations have been received, the sub committee must determine the application under Section 3.5.7 (c) of the Herefordshire Council constitution. The representations must relate to the licensing objectives and the sub committee must determine the likely effect of the grant of the premises licences on the promotion of the licensing objectives.
22. The Licensing Authority must have regard to the promotion of the four licensing objectives namely; the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm in exercising its functions under the Licensing Act 2003. Further regard should be had to the statutory guidance under Section 182 of the Act and the Council's own statement of licensing policy. The options available to the Licensing Authority are set out in section 1 of this report.
23. The sub committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.
24. The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black. In this case it was summed up that: -
25. A Licensing Authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.
26. Furthermore the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.
27. This judgment is further supported in the case of The Queen on the Application of Bristol Council v Bristol Magistrates' Court, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL 648859 in which it was said:
- 'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'.*
28. In addition to this it was stated that any condition attached to the licence should be an enforceable condition.

Right of Appeal

29. Schedule 5 Part 1(b) of the Licensing Act 2003 gives a right of appeal which states:

1 Where a licensing authority—

(b) rejects (in whole or in part) an application to vary a premises licence under section 35,

the applicant may appeal against the decision.

30. Further to Part 1(b), Schedule 5 Part 1(4) states as follows:

Variation of licence under section 35

4(1) This paragraph applies where an application to vary a premises licence is granted (in whole or in part) under section 35.

(2) The applicant may appeal against any decision to modify the conditions of the licence under subsection (4)(a) of that section.

(3) Where a person who made relevant representations in relation to the application desires to contend—

(a) that any variation made ought not to have been made, or

(b) that, when varying the licence, the licensing authority ought not to have modified the conditions of the licence, or ought to have modified them in a different way, under subsection (4)(a) of that section,

he may appeal against the decision.

31. Appeals should be made to the Magistrates Court and must be made within 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against

Risk management

32. There is little risk associated with the decision at this time as the legislation allows a right of appeal to the Magistrates Court within a period of 21 days of being notified of the decision in writing.

Consultees

33. All responsible authorities and members of the public living within Herefordshire.

Appendices

Appendix 1 – Application Form

Appendix 2 – Current Premises Licence

Appendix 3 – Licensing Authority Representation

Appendix 4 – Hereford & Worcester Fire Authority Objection

Appendix 5 – Ross Town Council Representation

Appendix 6 – Regulatory Committee Decision Notice 18 September 2012.

Background papers

None Identified

Please include a glossary of terms, abbreviations and acronyms used in this report.

DPS: Designated Premises Supervisor