

**Title of report:** Application for a variation of a premises licence in respect of Trilogy, 51-55 Blue School Street, Hereford. HR1 2AR- Licensing Act 2003.

Meeting: Licensing sub-committee

Meeting date: Thursday 17 April 2025 at 11am

**Report by: Principal Licensing Officer** 

## Classification

Open

### **Decision type**

This is not an executive decision

#### Wards affected

Hereford Central

### **Purpose**

To consider an application for a variation for a premises licence in respect of Trilogy, 51-55 Blue School Street, Hereford. HR1 2AR under the Licensing Act 2003

# Recommendation(s)

That:

The sub committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- a) The steps that are appropriate to promote the licensing objectives,
- b) The representations (including supporting information) presented by all parties,
- c) The guidance issued to local authorities under Section 182 of the Licensing Act 2003, and
- d) The Herefordshire Council Statement of Licensing Policy 2020 2025.

#### **Reasons for Recommendations**

Ensures compliance with the Licensing Act 2003

### **Alternative options**

- 1. There are a number of options open to the sub-committee:
- a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003,
- b) Grant the licence subject to modified conditions to that of the operating schedule where the sub-committee considers it appropriate for the promotion of the licensing objectives and add mandatory conditions set out in the Licensing Act 2003,
- c) To exclude from the scope of the licence any of the licensable activities to which the application relates
- d) To refuse the application

## **Key considerations**

### **Licence Application**

- 2. The application for the variation of a premises licence has received relevant representation and is therefore brought before the sub-committee for determination.
- Herefordshire Council's Statement of Licensing Policy 2020 to 2025 states "All representations must be 'relevant', for example they must be about the likely effect of the grant of the application".
  This followed paragraph 8.57 in the s182 Guidance which uses the same wording.
- 4. The details of the application are:

Applicant	Church Farm Hospitality Ltd	
Agent	The Licensing Guys	
Type of application:	Date received:	28 Days consultation ended:
Grant	26 February 2025	26 March 2025
	28 day consultation started:	
	27 February 2025	

#### **Summary of Application**

5. The application (appendix 1) requests the variation of a premises licence to allow the following

- No changes to licensable activities. Plan for premises has changed.
- Reducing the size of the licensed area,
- Reducing the capacity of the main areas,
- Reinforce the Licensing Objective of 'the prevention of public nuisance with the additional sound insulation,
- Dedicating some internal areas to unlicensed activities cloak room and sound corridor,
- Enhancing the overall customer experience.

#### **Current Licence**

A copy of the current licence is attached at Appendix 2. It authorises

Films, Live Music, Recorded Music, Performance of Dance, Anything Similar to Live, Recorded Music & Performance of Dance, Sale/Supply of Alcohol

Monday - Sunday 12:00 - 03:30

#### Late Night Refreshment

Monday - Sunday 23:00 - 03:30

#### Non-standard timings:

An additional hour to the terminal hour of licensable activities on Fridays, Saturdays and Sundays preceding all Bank

Holidays and the Saturday before Christmas.

An additional hour to the standard and non-standard timings on the day when British Summertime commences.

From the end of permitted hours on New Year's Eve to the start of permitted hours on New Year's Day

The licence is also subject to a set of conditions that promote the licensing objectives.

#### **Summary of Representations**

- 6. A representation was received from West Mercia Police as a responsible authority. After correspondence, the conditions requested have been agreed by the applicant and their agent. (Appendix 3).
- 7. The Licensing Authority (as a Responsible Authority) objected to this variation application; however, they wished the attached plan to be added to the licence to promote the licensing objectives and amend an existing condition in relation to the SIA door staff requirement (Appendix 4). Correspondence has ensued though a final proposal of conditions has not been agreed with the applicant (Appendix 5).

### **Premises History**

- 8. The premises were licenced until 17 December 2020 when the premises licence holder, became insolvent, therefore the premises licence lapsed immediately
- 9. The premises was first licenced as Play Nightclub in 2021 on this premises licence before you today.
- 10. In August 2023, the premises licence was transferred to Epic Bars (Hereford) Ltd, the current premises licence holder.
- 11. In October 2023, the premises changed its name to Trilogy.
- 12. Since being licensed as Trilogy, the Licensing Authority has received three (3) variations (not including the application before you today. One in October 2023 which was not granted as it did not comply with the advertising regulations and one in November 2023 which was granted on 22 December 2023 with some added conditions of Environmental Protection. The third and final variation came before the licensing sub-committee on 1 October 2024 and was granted with the additional conditions as agreed.
- 13. Since December 2023, the Authority has also granted one (1) minor variation and three (3) applications to Vary the Designated Premises Supervisor (DPS).

# **Community impact**

14. Any decision may have an impact on the local community.

# **Environmental Impact**

15. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal environmental impacts for the council, as licensing authority.

## **Equality duty**

16. Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

- 17. There are no equality issues in relation to the content of this report.
- 18. This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in section 1 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
- 19. Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the council on a number of grounds including the protection of rights and freedoms of others. The First Protocol Article 1 also provides that every person is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

### **Resource implications**

20. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal resource implications for the council, as Licensing Authority.

## **Financial implications**

21. There are unlikely to be any financial implications for the council, as Licensing Authority at this time.

# **Legal implications**

- 22. As relevant representations have been received, the sub committee must determine the application under Section 3.5.7 (c) of the Herefordshire Council constitution. The representations must relate to the licensing objectives and the sub committee must determine the likely effect of the grant of the premises licences on the promotion of the licensing objectives.
- 23. The Licensing Authority must have regard to the promotion of the four licensing objectives namely; the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm in exercising its functions under the Licensing Act 2003. Further regard should be had to the statutory guidance under Section 182 of the Act and the Council's own statement of licensing policy. The options available to the Licensing Authority are set out in section 1 of this report.
- 24. The sub committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.
- 25. The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black. In this case it was summed up that: -

- 26. A Licensing Authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.
- 27. Furthermore the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.
- 28. This judgment is further supported in the case of The Queen on the Application of Bristol Council v Bristol Magistrates' Court, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL 648859 in which it was said:
  - 'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'.
- 29. In addition to this it was stated that any condition attached to the licence should be an enforceable condition.

### **Right of Appeal**

- 30. Schedule 5 Part 1 of the Licensing Act 2003 gives a right of appeal which states: Variation of licence under section 35.
  - (1) This paragraph applies where an application to vary a premises licence is (in whole or in part) under section 35.
  - (2) The applicant may appeal against any decision to modify the conditions of the licence under subsection (4)(a) of that section. —
  - (3) Where a person who made relevant representations in relation to the application desires to contend—
    - (a) that any variation made ought not to have been made, or
    - (b) that, when varying the licence, the licensing authority ought not to have modified the conditions of the licence, or ought to have modified them in a different way, under subsection (4)(a) of that section he may appeal against the decision
  - (4) In sub-paragraph (3) "relevant representations" has the meaning given in section 35(5).
- 31. Appeals should be made to the Magistrates Court and must be made within 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against

# Risk management

32. There is little risk associated with the decision at this time as the legislation allows a right of appeal to the Magistrates Court within a period of 21 days of being notified of the decision in writing.

#### Consultees

33. All responsible authorities and members of the public living within Herefordshire.

# **Appendices**

Appendix 1 – Application Form

Appendix 2 – Current Premises Licence

Appendix 3 – West Mercia Police Representation

Appendix 4 – Local Authority Representation

Appendix 5 – Proposed conditions with Local Authority – not agreed

# **Background papers**

None Identified

Please include a glossary of terms, abbreviations and acronyms used in this report.

**DPS: Designated Premises Supervisor**