

Record of operational decision

Decision title:	Decision to introduce additional Waiting Restrictions College Road and Legion Way, Hereford.
Date of decision:	22 nd September 2023
Decision maker:	Service Director for Highways, Environment and Waste
Authority for delegated decision:	Economy and Environment Scheme – Highways and Transport 75. To act on behalf of the council in respect of the legislation specified in the Road Traffic Regulation Act 1984. The authorisation limit is within the financial procedure rules and is sufficient for the decision and that the officer has authority under the contract procedure rules.
Ward:	Holmer
Consultation:	<p>A Formal (Statutory) Consultation process was undertaken from 29th September 2022 to 20th October 2022, whereby an initial consultation letter and proposal plan was sent to all Statutory Consultees via email. During this process, no objections were raised. A summary of the responses received during the Formal (Statutory) Consultation process is included as Appendix C.</p> <p>The Notice of Proposal stage allowing the general public and Statutory Consultees to issue comments/concerns was undertaken from 19th January 2023 to 10th February 2023. During this process no objections were raised from the Statutory Consultees, nor from members of the public. A summary of the Notice of Proposal responses is included as Appendix D. The responses received from the Statutory Consultees are outlined briefly below.</p> <p>Ward Councillor – Issued no response to the consultation.</p> <p>Hereford City Council – Issued no response to the consultation.</p> <p>Traffic Management Advisor (TMA), West Mercia Police – Offered no objections to the proposals.</p> <p>Locality Steward – Issued no response to the consultation.</p> <p>Hereford and Worcester Fire and Rescue Service – Issued no response to the consultation.</p> <p>Road Haulage Association – Issued no response to the consultation.</p> <p>Freight Transport Association – Issued no response to the consultation.</p> <p>West Midlands Ambulance Service – Issued no response to the consultation.</p>
Decision made:	<p>Traffic Regulation Order be implemented under Sections 1, 2 and 3 of Part I and Part IV of Schedule 9 of the Road Traffic Regulation Act 1984 as proposed in the Notice of Proposal, the effect of which will be to introduce additional No Waiting at Any Time (Double Yellow Line) restrictions on College Road & Legion Way, Hereford.</p> <p>A full schedule of the proposals is included as Appendix B.</p>
Reasons for decision:	This scheme originated in association with a S278 agreement with Herefordshire Council for No Waiting at Any Time Restrictions to be implemented to compliment the recent Development of College Road. Therefore, Herefordshire Council set about investigating the potential for a new Traffic Regulation Order that would necessitate any changes within the area under investigation.

An on-site assessment was undertaken in August 2022. During the assessment the extent of the supplied TRO drawings for the redevelopment were considered by officers with regard to suitability and any displacement of parking that might occur. Additional issues were also noted whilst on site. The issues included, inappropriate parking by vehicles on College Road, consisting of parking on both sides of its carriageway, which was witnessed to be causing severe difficulty for the flow of two-way traffic. Vehicles were also observed parking on the junction of College Road and A4103 Roman Road which is in contravention to Highway Code guidance and creating a hazard for vehicles attempting to access/egress College Road there. Parking was also observed in the vicinity of the narrow bridge and traffic signals, which causes difficulty for vehicles queuing at the signals and generally disrupts the flow of two-way traffic. The current parking habits were also causing difficulty for pedestrians crossing the road, as vehicles were obscuring pedestrian sight lines when looking left and right.

Therefore, as a result of this assessment it was agreed that additional No Waiting at Any Time (Double Yellow Line) Restrictions would be beneficial, in order to address the issues mentioned above, as well as compliment the S278 works.

Following completion of the initial assessment, an informal residents & businesses consultation exercise was undertaken from 30th August 2022 to 23rd September 2022. No responses were received to this consultation.

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According to the Road Traffic Regulation Act (RTRA) 1984, it is the duty of a highway authority to 'manage their road network' and 'to improve road safety'. Section 122 of the RTRA 1984 states that local authorities must, so far as is practicable, exercise their functions under the RTRA so as to 'secure the expeditious, convenient and safe movement of traffic'. Additionally, Section 1 of the RTRA states the permitted purposes of a TRO which include 'avoiding danger to road users' and 'preserving/improving the amenities in the area'. It is therefore, prudent that parking should be prevented where it is unsafe to do so 'at any time' on College Road & Legion Way, in order to ensure vehicles can navigate the roads more easily, unobstructed by inconsiderately parked vehicles close to junctions, bends and at narrow points in the roads.

Section 122 of the Road Traffic Regulation Act 1984 also states that local authorities must exercise their functions under the RTRA so as to 'provide suitable and adequate parking facilities on and off the highway'. It is important to maintain a balance when imposing parking restrictions so as not to be 'over restrictive'. The proposals seek to improve road safety and amenity on College Road & Legion Way, whilst allowing parking where it is safe to do so.

The Highway Code Guidance Rule 242 states 'You MUST not leave your vehicle or trailer in a dangerous position or where it causes any unnecessary obstruction of the road'. In addition, Highway Code Rule 243 states 'DO NOT stop or park opposite or within 10 meters of a junction'. In order to ensure that the Highway Code Rules 242 and 243 are complied with, a Traffic Regulation Order comprising the recommended waiting restrictions should be implemented in order to make the current parking habits illegal and enforceable.

In conclusion, the proposed additional waiting restrictions will align with sections 1 and 122 of the Road Traffic Regulation Act 1984 by improving road safety, amenity, and navigability through the prevention of inconsiderate parking on College Road & Legion Way. The proposed restrictions aim to prevent parking at junctions and where it causes obstruction particularly at the College Road & A4103 Roman Road Junction. Further, it is clear that the proposals are supported by the local residents/businesses as no objections were raised. It is, therefore, advised to progress with the recommendations outlined in this report for the reasons set out above.



Appendix A.pdf



Appendix B.pdf



Appendix C.pdf



Appendix D.pdf



Appendix E.pdf

Highlight any associated risks/finance/legal/equality considerations:

Community impact - The recommendations outlined above will have a positive impact on the local community. The implementation of the proposed restrictions will seek to improve road safety and amenity on College Road & Legion Way. The proposals are, therefore, in alignment with Sections 1 and 122 of the Road Traffic Regulation Act 1984.

Environmental Impact - Herefordshire Council provides and purchases a wide range of services for the people of Herefordshire. Together with partner organisations in the private, public, and voluntary sectors we share a strong commitment to improving our environmental sustainability, achieving carbon neutrality and to protect and enhance Herefordshire's outstanding natural environment.

The development of this project has sought to minimise any adverse environmental impact and will actively seek opportunities to improve and enhance environmental performance.

Equality duty - The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

The recommendations set out in this report are considered to be low impact with regards to equality. The restrictions aim to improve road amenity and safety, thus paying regard to the council's duty according to the Equality Act 2010 as set out below.

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Any impact as a result of the scheme will be equal to all parties.

	<p>- See Appendix E of this report for Equality Impacts and Needs Assessment (EINA)</p> <p>Resource implications - The cost of the implementation of the proposals is approximately £11,000. This includes costs for statutory consultation, preparing and making the TRO, signage, road markings and advertising. The cost of the implementation of the proposals is to be funded by the developer through a S278 agreement with Herefordshire Council.</p> <p>Legal implications - The introduction of a new TRO under Sections 1, 2 and 3 of Part I and Part IV of Schedule 9 of the Road Traffic Regulation Act 1984 will be required. Part 2 of the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996 ("the 1996 Regulations") lays out the procedure prior to making an order. Regulations 6 and 7 require the Council as Highway Authority to undertake a formal consultation on the TRO and publish the proposals. Regulation 8 allows for any person or persons to make objections and requires that the Council, as Highway Authority, consider any objections received after the formal statutory consultation process, (which includes advertising in a local newspaper).</p> <p>The Council has discretion to amend its original proposals if considered desirable, whether or not in the light of any objections or comments received, as a result of such statutory consultation. If any objections received are accepted, in part or whole, and/or a decision is made to modify the original proposals, if such a modification is considered to be substantial, then steps must be taken for those affected by the proposed modifications to be further consulted in accordance with Regulation 14 of the 1996 Regulations.</p> <p>The Council has received no objections to the proposals. If the Council proceeds to make an Order, it will be necessary within 14 days of the order being made it is necessary in accordance with regulation 17 of the 1996 Regulations to publish a notice of making in a newspaper circulating in the area in which any road or place to which the Order relates is situated.</p> <p>The Order cannot come into force before the Order has been publicised in accordance with these requirements. The time period for challenge is three months from the date of the making of the Order.</p> <p>Risk management - The Local Transport Plan sets out to reduce the number and severity of casualties on the highway network in Herefordshire and provide a highway network that is safe and efficient. A Key Performance Indicator is contained in this Local Transport Plan and details a locally set target for a reduction in fatal or serious injuries on the highway network. The adoption of the recommendations in this report would contribute to these objectives in the Local Transport Plan.</p> <p>It is important for safety, and their effectiveness that parking restrictions are imposed appropriately having regard to the type of factors considered in this report. This is the case at College Road & Legion Way. There is a risk that vehicles may migrate to other parts of College Road & Legion Way. However, the proposed restricted area is targeted at preventing parking in locations where it is unsafe to do so including junctions and narrow sections of carriageway. In addition, vehicles no longer parking within the proposed restricted area is considered a positive given the nature of the sections of road included on which it is felt parking is not safe or considerate.</p>
<p>Details of any alternative options considered and rejected:</p>	<p>Not to make any changes to the current restrictions– This is not recommended as it would fail to address the current issues pertaining to inconsiderately parked vehicles on these roads and at their junctions. At present, parking habits consist of vehicles on College Road parking on both sides of its carriageway causing severe difficulty for the flow of two-way</p>

	<p>traffic. Vehicles are also currently parking on the junction of College Road and A4103 Roman Road which is in contravention to Highway Code guidance and creating a hazard for vehicles attempting to access/egress College Road there. These measures are in association with a S278 agreement following the development work on College Road. Therefore, it is pertinent that waiting restrictions are implemented to ensure safe, convenient, and expeditious movement of vehicles (including emergency service vehicles) here. Overall, the proposed restrictions are in alignment with sections 1 and 122 of the Road Traffic Regulation Act 1984. Not to proceed with the recommendations would be in direct conflict to the desires of the local residents</p>
<p>Details of any declarations of interest made:</p>	<p>None</p>

Signed..... Date: