

Supplement to the agenda for

Cabinet

Thursday 25 November 2021

2.30 pm

**Herefordshire Council Offices, Plough Lane, Hereford, HR4
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PUBLIC QUESTIONS TO CABINET – 25 NOVEMBER 2021

Question 1

From: Ms S Newbert, Walford

To: Cabinet member, infrastructure and transport

With the current state of our rivers in Herefordshire so concerning to those of us who live by it and see the deterioration daily. I would like to ask the question who is responsible for the water quality of our rivers and who is responsible for informing the public when the waters are unsafe for bathing and watersports.

Response

Thank you for your question and I agree we should all be very concerned about the quality of our rivers and other natural resources. With regard to the question about who is responsible for the water quality of our rivers, in simple terms it is the Environment Agency (EA) on the English side of the border and National Resources Wales (NRW) on the Welsh.

However, all of us who use or live near to a river or stream have a responsibility for water quality. For example, land owners are responsible for managing their land, through good practice and permitting, so as not to cause damage to water quality through manure, chemical or soil pollution and water companies have a responsibility to operate their Treatment Plants so that they only discharge treated waste into a river catchment strictly within the conditions of their permits. The EA and NRW issue and/or monitor those permits.

In special conservation areas such as the Lugg catchment, Herefordshire Council also has a responsibility through its planning function to ensure that they are certain that any new developments do not increase the level of phosphate pollution entering the catchment. The Council is also working to create Integrated Wetlands which remove phosphate pollution from Water Treatment Plants, most of this reduction will be used to enable new development in the Lugg catchment but some of it will be used to improve river quality.

The EA and NRW have a responsibility to monitor and report on water quality. They are also responsible, as already mentioned, for providing permits and regulating businesses, farms and homes that discharge water or waste water into rivers. The Environment agency also provide advice and enforce the rules about how land can best be used on farms so as to minimise detrimental impact water quality.

Natural England also have a role as a statutory consultee in the Council's planning process. We need to remember, as already mentioned, that the River Wye and the Lugg are located in two countries which are subject to different rules about how land is used. Natural Resource Wales (which combines the work that the Environment Agency and Natural England do on the English side of the border) has similar functions to Natural England but the rules they work by a different.

Even Herefordshire residents have a part to play in improving river quality too for example by not dropping litter in or near rivers and by carefully choosing and using the right angling equipment.

As you can see from the answer, although the Environment Agency has ultimate responsibility for the rivers in our county in terms of national governance, we all need to play our part and work together. In Herefordshire this is all brought together through a voluntary partnership called the Nutrient Management Board who keep oversight of a voluntary plan to improve river quality.

We think that there is more that can be done to improve water quality for everyone who uses or lives near our rivers and Herefordshire Council will continue to work with all our partners and to lobby government very hard too to ensure the much needed improvement that is needed in our rivers.

Turning lastly to your specific point about swimming and bathing. Councils have a duty to provide designated bathing areas but where they voluntarily choose to provide them then they must provide information to bathers using designated areas. Herefordshire has chosen not to adopt any designated swimming or bathing areas but will continue to work very hard with all our partners to improve river quality.

Question 2

From: Anonymous (name and address supplied)

To: cabinet member, children and families

One year ago Cabinet responded to concerns over the Council's failure to learn safeguarding lessons in connection with peer-on-peer sexual abuse cases by commissioning an independent external review into

- why lessons from the CSO report were not shared with schools in 2017
- why the 2019 review of peer-on-peer abuse cases failed to mention the CSO report (Cabinet, 26 Nov 2020, Item 8)

One year on, there are still no answers. Campaigners who were praised at CYP Scrutiny (15 Sept 2020) have lost all confidence in the independence of the investigation and a key witness has as a result recently withdrawn from the process.

How is it that legal services, whose actions are under the spotlight, were allowed to draft the terms of reference for the review and have been involved in managing the contact between the investigating solicitors and witnesses?

Response

The council has already commissioned solicitors to review the circumstances regarding the circulation of a report produced by Create Safer Organisations (CSO) for a third party in 2017. This work is in progress with a full review of documentation and conducting interviews. The council is grateful of the participation and co-operation from different parties, but appreciate personal choices of those who do not wish to take part. This is an independent process.

On 15 September 2020 the children and young people scrutiny committee considered the Peer on Peer Review Herefordshire MASH 2017 - 2019 report and made recommendations to the Executive.

On 26th November 2020, Cabinet approved the executive response to the CYP recommendations; the link to this can be found at <http://councillors.herefordshire.gov.uk/mglIssueHistoryHome.aspx?Id=50035813>.

The Executive Response to recommendation 2 was 'Why the CSO Report was not circulated to all Schools will require investigation'.

The Cabinet approved that the owner for that Executive Response as the Chief Finance Officer and Deputy Chief Executive, who became the commissioning officer for the investigation. It was agreed with the Head of Legal that this investigation would be carried out by an external law firm as they were known for handling complex and sensitive investigations in the public sector and local government. In consultation with the Commissioning Officer the terms of reference were then drafted by Legal Services and agreed with the Independent investigator. The council has produced guidance to schools on peer on peer abuse that can be found on the council's website (www.herefordshire.gov.uk/schools-education/bullying-1)

Question 3

From: Ms B Shore, Hereford

To: cabinet member, finance, corporate services and planning

I submitted a question to CYP Scrutiny committee on 7th September, followed up with a supplementary. The officer present could not answer. One month later, after an email to democratic services, they replied, "I will follow up on the response to your supplementary question as requested and provide an update on when a response can be provided." I have heard nothing, despite two further emails asking when I might expect an answer. It is 9 weeks since my question and 5 weeks since the above reply. Public accountability is essential to local democracy. It is a serious matter when public questions are ignored. It should be a given that a simple question will be answered. Does the Cabinet have a policy in place to ensure that public questions are answered promptly and that emails are not ignored?

Response

Thank you for bringing this matter to my attention.

First may I apologise personally to you for the way in which your question has been handled, and also for the council's failure to communicate effectively with you regarding the reasons for the delay in providing you with a written response to your September scrutiny question.

I am disappointed that you have needed to submit a further question to this cabinet meeting in order to finally elicit the outstanding response.

I am advised that the response issued this week apologises for the delay you have experienced. I understand that it also states that the council should have kept you updated and should specifically have advised you that delay created by seeking detailed information from the Children's Service was further exacerbated by there being a current staff shortfall in our Democratic Service team which normally oversees the public questions process.

The council's constitution states clearly that a written response will normally be provided within 10 working days of a meeting taking place. This did not happen in your case, and whilst you have been given reasons for this, they are in no way offered up as excuses. We can and must do better.

I am sorry for the delay you encountered on this occasion. I hope and expect that this will not happen again.

The council is currently reviewing its process for public questions and this will be considered by the council in the new year as part of the ongoing and gallingly glacial governance review. I would like to take this opportunity to assure you that I am taking a very close interest in the Democratic Services and Governance Support aspects of this review. Hopefully we can all look forward to sustained service improvements in the New Year.

Thank you for your continued interest in council services and in particular the performance of our Children's Directorate. We welcome your and others' challenge of us when our performance falls below the standards you expect of us and, indeed, below those we set for ourselves

Question 4

From: Mr P McKay, Leominster

To: cabinet member, infrastructure and transport

Thank you for your written reply to my question of 28 October. The full definition of C.R.F & C.R.B. on the Schedule of Information raised by Parish Meetings, Approved by Rural District Councils, and Accepted by former Herefordshire County Council is "Public Carriage Road or Cart Road or Green Lane mainly used Footpath – C.R.F., or Bridleway – C.R.B.", but these were shown by Herefordshire County Council on Definitive Map as F.P. or B.R. without any explanation to detriment of other users. So I ask if as part of the review of best practice you would consider identifying these as prospective Restricted Byways, with the Schedules of Information having been digitised but not made viewable online the onus being with yourselves rather than the Parishes/Public to address this issue by 2026?

Response

The council is not aware of any errors in managing the Parish Council's, Rural District and accepted by the County Council as part of the historical PRoW submissions.

The information submitted by parish council is available to view at the HARC council offices in Rotherwas, when resources allow and if feasible, we will look into providing the information on the website.

The resource required to review would be significant and would divert limited resources from other priorities such as DMMO applications. If we are made aware of anomalies, we will manage the enquiry as we do with the Definitive Map Modification application process.

Question 5

From: Mr A Hill, Llangarron

To: cabinet member, commissioning, procurement and assets

The new Waste Management Strategy review is laudable and focuses on many of the important issues.

However I strongly believe that there should be equal focus on the necessary evil of disposable nappies.

8 million disposable nappies go to landfill every day in the UK:

- That's 3 billion per year
- That's 500,000 tons per year
- That's more than 6.5% of domestic unrecyclable waste
- That's 500 years to rot down giving off methane
- Yet only 8% of parents use re-useable nappies, so clearly parents prefer the convenience of disposables

There is a potential solution, used throughout Wales.

Nappycycle provide bins and pick up nappies from the roadside. 100% is recycled. Councils do this alongside a cash promotion for mothers to buy re-useable nappies.

The new strategy writes of a promotion of re-useable nappies only, can we look into the 'welsh solution'?

Response

Thank you for your positive feedback regarding the direction of the new Waste Management Strategy and question regarding disposable nappies.

As you have mentioned the new waste strategy sets out our plans to promote the use of reusable nappies throughout Herefordshire. We will be encouraging parents to use reusable nappies through a communications campaign on social media, via our website and by providing information to parents requesting larger general rubbish bins through our service. We will also be working to build upon our relationship with our local nappy library group, utilising their expertise to provide a platform for practical advice for parents and offering workshops and promotional events.

We are currently assessing an additional proposal to consider introducing a financial incentive (cash back scheme) for the purchase of reusable nappy kits, or funding the purchase and distribution of the kits via the council or our local group. If introduced we

believe these measure will help to increase the use of reusable nappies across Herefordshire.

Whilst it is very interesting to hear of the work going on with several Welsh local authorities and Nappicycle, our research shows no local authorities providing a 3 weekly collection for general rubbish in England offer a separate nappy collection. A recently proposed scheme at one of these local authorities was met with a very limited response by just two residents.

The separate collection of nappies for recycling is not an option we will be immediately considering as part of the proposed change to the collection service form 2023, but should the need ever arise we will keep it in mind through any future service development.

Question 6

From: Anonymous (Name and address supplied)

To: cabinet member, children and families

Why are Council officers withholding from Cabinet Members and from campaigners the name of the QC commissioned to provide legal advice on the issue of protecting victims of peer-on-peer sexual assault from further contact in school or college with the alleged perpetrator?

Response

Peter Oldham QC from 11 Kings Bench Walk chambers has previously given external legal advice to the council and this advice is not disclosable because it is legally privileged and the council is not going to waive that. It is not a document open for public inspection.

Question 7

From: Mr C Perryman, Hereford

To: cabinet member, commissioning, procurement and assets

Can I ask what cities the council have looked at and which they have visited to further best practice?

Models are already up and running in many areas which could be adopted or modified to allow us to recycle more.

Response

As part of the cross party Strategic Waste Review undertaken by General Scrutiny Committee, members and officers undertook a review of the service models at numerous other local authorities to ensure that the review considered and learnt from best practice.

Here the task and finish group considered a range of services provided elsewhere, focussing on those local authorities that have similar rural characteristics to Herefordshire but also including local authorities that:

- Are Unitary Councils like Herefordshire
- Services are already aligned to expected future requirements
- Are in the top 10 Unitary Councils in terms of recycling performance
- Have rural Characteristics (only Milton Keynes has been excluded)
- Report costs less than those of Herefordshire Council

The local authorities included within the review included:

- East Riding
- Dorset Waste Partnership
- Cheshire West and Chester
- Isle of Wight
- North Somerset Council
- Bath & North East Somerset
- South Gloucestershire Council
- Rutland County Council
- North Lincolnshire.

The analysis showed that all three main types of recycling collection methodologies used in the UK are represented in the top performing (for recycling) Unitary Councils.

More details on this are available on pages 13 - 15 of Appendix 2 to the Waste Service Review – Waste Collection report (item 6).

<https://councillors.herefordshire.gov.uk/documents/s50095887/Appendix%20%20-%20Task%20and%20Finish%20Group%20Report%20Sept%202020.pdf>

Visits had been planned to Monmouth and Cheshire West and Chester to allow members of the T&F group to experience the operational elements of service provision using kerbside boxes, reusable bags, food waste collections and garden waste collections. Unfortunately these had to be cancelled due to COVID restrictions.

Officers working with the T&F group shared their experiences of the services provided in Rutland County Council, North Lincolnshire Council and Brent Council in London.

COUNCILLOR QUESTIONS TO CABINET – 25 NOVEMBER 2021

Question 1

From: Councillor Jeremy Milln, Central Ward

To: Cabinet member, infrastructure and highways

In the 20 months since Council passed Cllr Norman's 20mph Motion (6th March 2020), numerous local authorities – both urban and rural - such as Hampshire, Calderdale, Cheshire West & Chester, Scottish Borders, Lancashire and Merton have moved ahead with area wide adoption, recognising the benefits for public health, active travel, and the reduction of accidents and emissions. Edinburgh's 20mph-based safer streets plan is a prime example of how many are moving forward with this popular and progressive policy <https://www.livingstreetsedinburgh.org.uk/2021/11/17/slower-speeds-safer-streets-for-edinburgh-an-action-plan/>

The Welsh Government's 20mph steering group has invited cross-border collaboration from us and we may slip stream a scheme in Hay extending into neighbouring Cusop. However may I ask what our own future programme is for area-wide 20mph given the results of our 20 month period of investigation?

Response

I support the ideal of aiming for a lower speeds in towns and villages across Herefordshire, although, I have to be realistic in that the level of resources the council has. Regrettably, we do not have the resources to implement fully engineered self-enforcing speed limits across the County.

The introduction of area wide 20mph limits without traffic calming as suggested by the 2020 Council motion is potentially a more affordable option for the Council to implement. Unfortunately, due to current resource constraints officers have not been able to progress an investigation into area wide 20mph limits. However, officers are working with colleagues from Powys on a 20 mph limits at Cusop (Hay on Wye) and Presteigne and we are also implementing a 20mph limit at Pembridge at the end of February 2022.

This will allow us to evaluate the effects at a local level, as the national 20mph Research Study by Atkins, AECOM and Professor Mike Maher (UCL) published by the DfT in November 2018 shows that the outcome of signed limits whilst positive and worthwhile, may not be as significant as communities might expect. The study found:

- Public support for 20mph (signed only) limits but concern about non-compliance
- Minor changes in driven speeds: median speed fell 0.7mph in residential areas and 0.9mph in city centre areas
- Faster drivers reduced speed more: 1.1mph and 1.6mph respectively (85th %ile)
- Road characteristics have a much larger impact on driven speeds than whether the road has a 30mph or 20mph limit
- No significant change in short term in collisions and casualties in the majority of case studies
- The majority of people have not noticed a reduction in the speed of vehicles, and do not perceive there to be fewer vehicles driving at excessive speeds

- Small increase in use of active travel modes; mode shift cannot be determined from data.

Notwithstanding the above, I feel that a rolling programme of area wide 20 mph limits without traffic calming in our towns and major villages could be very beneficial for our communities especially as advances in vehicle technology such as Intelligent Speed Assistance system (ISA) are likely to increase the levels of compliance with speed limits.

Therefore, I have asked officers to prioritise commissioning a study to identify the potential outcomes, practicality, and costs of introducing a rolling programme 20 mph speed limits across the county, as signed only limits, from the 2022 Public Realm Annual Plan so that an informed decision can be made on whether or not it is practical and value for money to take the project forward.