

Supplement to the agenda for

Council

Friday 8 March 2019

10.00 am

**Council Chamber, The Shire Hall, St Peter's Square, Hereford,
HR1 2HX**

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Agenda item no. 5 - Questions from members of the public

Question Number	Questioner	Question	Question to
PQ 1	Mrs Monkley, Much Marcle	<p>According to government National Statistics (<i>Department of Business, Energy and Industrial Strategy Statistics 2017 UK Greenhouse Gas Emissions, National Statistics</i>), agriculture accounted for 10% of total UK greenhouse gas emissions in 2017.</p> <p>In the light of the present and accelerating climate emergency, given that Herefordshire is such a farming based community and is therefore contributing more than the average to this figure, will the Council agree to set up a working party of Councillors, local farmers and climate change mitigation experts to design a county plan to reduce Herefordshire's agricultural greenhouse gas contributions and to devise and implement farm-based carbon sequestration measures please?</p>	Cabinet member infrastructure
<p>Response: As I mentioned in my response to public question 6 at the February meeting of Council, I have asked the General Scrutiny Committee to build into their work programme in 2019/20 consideration of the policy options and practical actions available to us to help in the global action needed to address climate change, and I hope that they will consider this work a priority. It will be a matter for the scrutiny committee to determine how best to engage with relevant experts and local stakeholders.</p>			
PQ 2	Dr Geeson, Hereford	<p>With respect to the Motion on Climate Change, the changing weather patterns we are beginning to experience (for example with unseasonal heat, cold, droughts, floods or high winds) are likely to interrupt crop-growing cycles and make it much more difficult to ensure the successful provision of food crops to feed the UK population. Do Councillors recognise that the especially fertile Grade 1 and 2 agricultural land of Herefordshire is nationally rare, and therefore this very important and valuable asset should be kept for food production and not be built on?</p>	Cabinet member infrastructure
<p>Response: Herefordshire Council recognises the value of good quality agricultural land and is aware of the advice in the National Planning Policy Framework that indicates that where significant development of agricultural land is demonstrably necessary, areas of poorer quality land should be preferred to those of a higher quality.</p> <p>In order to meet adopted housing targets and the associated key elements of strategic infrastructure in Herefordshire it has been demonstrated that there is a need to develop on agricultural land close to its largest settlements. The potential capacity of the urban areas falls well short of that needed.</p>			

The quality of farmland available, including around the urban areas is such that utilisation of some of the best and most versatile agricultural land (grades 1, 2 and 3a) will be required in accommodating necessary development. This is particularly so around Hereford where very significant areas of agricultural land around the city falls within the best and most versatile categories. It is also the case that much of the remaining land lies within areas subject to other significant constraints on development, such as being within the functional floodplain or being subject to national or international environmental designations. A balance has to be struck between competing needs and protections to enable necessary development yet minimise any negative impacts, so it would not be practical to place a blanket ban on development of higher-grade agricultural land.

PQ 3	Ms Shore, Hereford	The 8th March is International Women's Day, an appropriate day to ask a question about Herefordshire Council's 2018 Equality Analysis of the workforce and councillors. The median gender pay gap, although improved from 2017, is 12.8% lower for women than men. This means that a woman employed by the council earns, on average, 87p for every £1 earned by her male colleagues. What is the Council's action plan for reducing and eliminating this inequality?	Cabinet member finance and corporate services
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Response:
 As noted in the publication *Personnel Today*, tackling a gender pay gap can be a slow and difficult process, taking time and resources. The causes of a gender pay gap are a complex mix of work, society and family, so employers will only be able to influence some factors, which might include:

- A perception that higher level roles are less flexible (eg. flexible/reduced hours, working from home);
- Risk of bias at recruitment stage and nature of recruitment literature;
- Promotion and progression of female employees to higher level roles;
- Instilling confidence in the female workforce to advance in the organisation.

We have a number of actions in progress targeted at these factors. These include:

1. All recruitment literature and web pages to have a statement about flexible working options;
2. Providing recruitment training for managers to include equality considerations and unconscious bias;
3. Carrying out further detailed analysis of the statistics to identify areas for targeted work, and engaging with our workforce to identify possible actions;
4. We have in place family friendly policies and will continue to promote these to existing and prospective employees and promote the shared parental leave policy with a view to encouraging uptake by male employees;
5. A programme to review all our policies and procedures to ensure they are fit for purpose, clear and accessible.

PQ 4	Ms Sharp, Hereford	The public have heard that the budget for the Active Travel Measures for the South Wye Transport package has been cut from £8million and is now down to £5million. What budget is available for the walking, cycling and bus proposals included in the Hereford Transport Package currently being consulted on?	Cabinet member infrastructure
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Response:
 The estimated cost of active travel measures that, together with the Southern Link Road, will form the South Wye Transport Package and as set out in the Strategic Outline Business Case (which can be seen on the council's website) was £5m so it is not correct to say the budget for the element of the package has been cut. I am due to take a decision on 8 March in relation to our commitment to investment in active travel measures in the South Wye area alongside the delivery of the new road. The Strategic Outline Business Case for the Hereford Transport Package can be seen on the council's website and sets out an estimated £29m of possible walking, cycling, public transport and public space improvements alongside a new

bypass scheme. We are currently consulting on this issue and the feedback we receive will inform the further development of potential improvements; cost estimates will be updated as this work progress. This is the normal process for scheme development and fully in accordance with Department for Transport business case stages.

The report informing the decision that I will be taking on 8 March is available on the council's website and provides information about the process of selection. The measures recommended for inclusion in the full business case will be effective in meeting the objectives of the South Wye Transport Package because:

- Together they are considered to maximise the benefits of investments across the area;
- They would constitute value for money;
- The walking and cycling infrastructure would improve access to the HEZ, city centre and other local destinations, which will encourage uptake of these modes;
- The walking and cycling infrastructure and reduced speed limits would contribute to a reduction in the severity and incidence of road collisions and would improve the perception of safety of active travel modes;
- The uptake of walking and cycling would contribute to a reduction in traffic noise and reduce air pollutants associated with vehicle traffic and improve public health; and
- They support many actions in the Living Streets Groundwork for the Hereford Walking Strategy document.

PQ 5	Mrs Morawiecka, Breinton	The original need for the Southern Link Road was supposedly to open up new land for housing, with property developers contributing £5million to the new road cost. With cuts to so many local services and no funding available for sustainable modes of transport for schools, why is the taxpayer now expected to foot the full £30million bill for this road scheme?	Cabinet member infrastructure
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Response:

Your statement that the original need for the Southern Link Road was to enable housing growth is incorrect. Whilst delivery will assist in unlocking land for much needed housing, the aims of the South Wye Transport Package are:

Economic:

- Reduce congestion and delay
- Enable access, particularly to developments such as the Hereford Enterprise Zone

Environmental:

- Reduce the growth in emissions such as CO2, NOx and PM10s
- Reduce traffic noise

Health:

- Encourage physical activity
- Reduce accidents

The Strategic Outline Business case set out both growth funding and local contributions for this £35m package and indicated possible sources for local contributions. That business case enabled Herefordshire Council to secure £27m funding from the Department for Transport (DfT). Cabinet has

confirmed a local contribution of £8m which would be funded from local transport plan funding allocations or other funding sources. This remains the case as has been set out in published decision reports, and will be confirmed in the final full business case when submitted to DfT later in the year.

I would also challenge the assumptions made in the question that the funding could be used to support other local services; there is a significant difference between the use that can be made of non-recurring capital funding and the requirement for ongoing revenue funding to sustain local services. We always explore funding options to ensure that public resources are directed to best effect and that essential services for our residents can be maintained.

The question also explicitly references the lack of funding available for sustainable modes of transport to schools. Central government ended its funding of that work in 2011. Although we no longer have a ring-fenced budget to support this work we continue to fund relevant activity through existing schemes such as Destination Hereford.

PQ 6	Ms Setterfield-Milln, Hereford	<p>As a Sixth form college student who cycles daily to college I am aware that 80% of Hereford's traffic congestion is due to people making short journeys within our city boundary.</p> <p>Making walking and cycling safer and public transport cheaper and more efficient would help reduce our carbon emissions substantially, getting people out of their cars and living healthier lives. If you declare a Climate emergency please can you commit Herefordshire to taking bold decisive action with real sustainable transport investment such as a tram system? That would be an excellent use of the £50 million just received from selling off all our county farms. Thank you.</p>	Cabinet member infrastructure
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Response:

Firstly, thank you for making your journey to college each day by bike – every individual’s contribution matters. Because making walking and cycling safer and more attractive and supporting public transport can help reduce short, car based journeys this is already reflected in the objectives of our Local Transport Plan.

I don’t recognise the figure of 80% of traffic congestion being caused by short journeys, as this is not data that we collect. You will see a range of transport statistics set out in the Hereford Transport Package consultation information and the sources of this data. These statistics confirm that 49% of commuting trips within Hereford of less than 5km are by car, and that walking makes up less than 20% of all journeys - a pattern of travel we wish to change. We continue to fund improvements to the physical infrastructure to encourage people to walk, cycle or use public transport both through our public realm annual plan and as part of wider transport projects such as delivering the Hereford Bypass, which will assist in reducing congestion, and improving air quality in the city. We also continue to provide subsidies to support maintaining bus services, despite cuts in our funding from central government.

Whether or not Council declares a climate emergency, I can assure you that we will continue to invest in sustainable transport and other measures to protect the environment. I cannot confirm that this investment would include a tram system in Hereford as any such scheme needs to be deliverable within the existing built environment and economically viable. However there are other options that can be considered which take account of technological developments such as electric buses, or autonomous vehicles, and we will continue to explore these options.

Because of your interest in this issue, I would like to encourage you, and anyone else with an interest, to respond to the Hereford Transport Package consultation currently underway that closes on 11 March. All suggestions put forward will be considered, alongside our evidence base. We hope to be able to confirm a final package later in 2019. You will find the consultation at: <https://www.herefordshire.gov.uk/HTP>

PQ 7	Mr Milln, Hereford	20 mph vehicle speed limits in residential areas are shown to reduce car use and road accidents, particularly those of our children, although it is clear such orders are not being adequately enforced at the moment. They also encourage walking and cycling, although the Council's current HTP consultation on walking, cycling, bus and public space fails to mention the 'Twenty is Plenty' programme as advocated by the Green Party (among others). With climate change an emergency, will this Council step up implementation of the scheme?	Cabinet member transport and regulatory services
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Response:

This council has delivered many 20mph schemes in Hereford city across residential areas, adjacent to primary and secondary schools and on city centre shopping streets, and remains committed to delivering further schemes. The current Hereford Transport Package consultation is focused on key movement corridors in the city and how these could be improved to produce safe and continuous routes for walking and cycling in Hereford as well as opportunities for public transport improvements. Whilst the current consultation boards do not make specific reference to possible 20mph zones it is anticipated that these and other traffic management schemes such as weight restrictions would form part of a package scheme. Indeed this was referred to in our consultation in 2018. As we consider feedback to the current consultation and develop the package, traffic management schemes (including 20mph zones) will be included and we will be consulting again later this year when this will be detailed and feedback invited. If a parish or town council wishes to progress a Traffic Regulation Order in their area to aid accelerated delivery of traffic calming measures it is also open to them to directly fund this work.

PQ 8	Mr Cramsie, Newton St Margarets	In the event of Herefordshire Council declaring a climate emergency, will the Council appoint a Councillor with the specific remit to oversee the application of the declaration's aims to all appropriate areas of current and future policy?	Leader
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Response:

Thank you for your suggestion. As Councillor Price indicated at the last meeting of Council, he has asked the General Scrutiny Committee to consider placing the issue of policy options and actions to respond to climate change, on their work programme. Councillor Price is the cabinet lead for environmental promotion, protection and sustainability; in light of the elections scheduled for 2 May, it would be a matter for the Leader of the Council to determine the remit of future cabinet member portfolios, and the appointment of any member champions after the annual meeting of Council on 24 May.

PQ 9	Mr Palgrave, How Capel	Priority 1 listed in Herefordshire Council's Corporate Plan is to, "Enable residents to live safe, healthy and independent lives". The vision expressed in the Health and Well Being Strategy is that, "Herefordshire residents are resilient; lead fulfilling lives; are emotionally and physically healthy and feel safe and secure." Do you agree that to meet these objectives, Council must take full account of the risks to human health, well-being and security posed by accelerating climate change, (the Climate Emergency) and that Council should now give higher priority to its work to address climate change,	Leader
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		ensuring its plans and investments are updated whenever they are no longer consistent with the emerging scientific evidence?	
<p>Response: I agree that in order to meet the Health and Wellbeing Strategy vision, and indeed the Council's own vision of "People, organisations and businesses working together to bring sustainable prosperity and wellbeing for all, in the outstanding natural environment of Herefordshire" we must take full account of all the risks to human health, well-being and security, wherever those risks arise. I also agree that the decisions we take should, in accordance with our principles of good decision-making and our code of corporate governance give due weight to all material considerations, only take relevant matters into account, and make sure the action is proportionate to what the council wants to happen.</p> <p>I am proud of the significant investment and action this Council has already undertaken in delivering measures to improve our energy efficiency. This includes investment in LED lighting across the county both for street lighting and within council owned buildings; installation of solar panels; electric car charging points in public car parks; fuel efficient cars for use by staff; and a new natural flood management programme. We also encourage staff to travel by bike or to walk as far as is practicable when carrying out their work. At the last meeting of this Council, Councillor Price advised that he has asked the General Scrutiny Committee to consider placing the issue of climate change and carbon management, on their work programme; the outcome of their work will inform our decision regarding future action to ensure that residents have a good quality of life in our beautiful county.</p>			
PQ 10	Ms Toynbee, Hereford	It is good to see Herefordshire Council consulting on walking, cycling and buses for the Hereford Transport Package. This is a great opportunity for efficient, joined-up transport in and out of the city, as well as within it. However, the consultation does not show how the council plans to link this package for the City with existing transport packages, such as that for South Wye and the City Centre, as well as with rail, at the transport hub. Why is this?	Cabinet member infrastructure
<p>Response: Thank you for comments about the current Hereford Transport Package consultation. I am very pleased that large numbers of people have come to see the proposals at the public events we have run since the consultation commenced in January and those who have viewed the proposals on line. We have already had over 300 responses to the consultation and hope many more will respond in the next week as the consultation runs to 11 March 2019. The focus of this consultation is on the Hereford Transport package rather than city-wide design which will be addressed both in the Hereford Area Plan and Hereford Design Guide Supplementary Planning Document. However, the consultation boards do show route corridors' links to other schemes such as the proposed Blueschool Street and Newmarket street improvements, the City Link Road and proposed transport hub, and the St Owen Street contraflow scheme, which is an element of the Hereford City Centre improvements. As we progress the detailed design of these improvements we will ensure that they are linked to ensure a comprehensive and improved network throughout the city</p>			
PQ 11	Mr Coppock, Kington	As someone who has focused and campaigned on this issue for the past 15 years could I stress the urgency with which we immediately need to act. We need to focus on the reduction of the whole Herefordshire county carbon footprint to a net zero by 2030 at the latest. The urgent need to declare a climate emergency by the council and to vote for this motion should be very clear to anyone who has read the special report of this past year from the Intergovernmental Panel on Climate change	Cabinet member infrastructure

		As a concrete action following the Re-Energising Herefordshire project would the Council please consider the creation of a county wide Zero Carbon Herefordshire project to be achieved by 2030 within the action of declaring a Climate Emergency motion?	
<p>Response:</p> <p>As has already been referenced in previous responses, I have asked General Scrutiny Committee to include in their workplan some focussed work on the issue of climate change and will ask them to consider this suggestion as part of that work.</p>			
PQ 12	Ms Spearman, Newton St Margarets	From the number of people attending our student demonstration, it is clear that students and young people in Herefordshire want change to address the climate emergency. If the Council ignores the impact of climate change do you acknowledge that this will be against the interests and concerns of your constituents?	Leader
<p>Response:</p> <p>The council hasn't, and won't, ignore any impacts that affect Herefordshire or the welfare of its residents. We have already taken action through our carbon management plan, and Re-energising Herefordshire to address this issue as outlined in my response to public question number 9 above, and will continue to do so. As has already been referenced in previous responses, Councillor Price has asked General Scrutiny Committee to include in their workplan some focussed work on the issue of climate change and I hope that the new committee to be formed after the elections in May will make this a priority.</p>			

Agenda item no. 6 - Questions from members of the council

Question Number	Questioner	Question	Question to
MQ 1	Councillor PJ Edwards, Newton Farm	In the absence of an accurate response to my question put to Council meeting 12 th October 2018 regards the BBLP contract and selling of Grounds Equipment, please may all Members be informed of vehicles and machines which Herefordshire Council own in relation to the BBLP contract?	Cabinet member transport and regulatory services
<p>Response:</p> <p>The query that you raised in relation to the Leader's report to Council in October did not receive an inaccurate response. Your query, as recorded in the minutes, was whether Balfour Beatty Living Places (BBLP) would be able to deliver their responsibilities to maintain the council's open spaces and verges given that it was understood that they had sold the equipment they owned required for these tasks and would therefore be reliant on third party contractors. The response confirmed that BBLP remained contracted to deliver this work, which is the case. A further query requested confirmation of the amount of money raised from the sale of equipment; this information was provided on 29 October 2018 (for ease of reference the amount was £21,548.40).</p> <p>As you will appreciate there is a significant amount of machinery and vehicles the council owns in relation to the BBLP contract; rather than produce a lengthy list here I would ask any member wishing to inspect the relevant asset register to email Laura.Lloyd@herefordshire.gov.uk who will be able to assist.</p>			
MQ 2	Councillor A Seldon, Bromyard West	How would the cabinet member for finance and corporate services defend the accusation that his administration proposed an unbalanced budget in 2018-19 by proposing a manifestly undeliverable budget for the Children and Families Directorate in February 2018?	Cabinet member finance and corporate services
<p>Response:</p> <p>The question indicates that Councillor Seldon is suggesting there has been unlawful activity by this administration and this Council given that it is a requirement of law to set a balanced budget. Making such an outrageous accusation, suggests to me either a complete lack of understanding of local government finances and budget setting, or an attempt to grab a headline in view of forthcoming elections; neither explanation reflects well on the questioner.</p>			

Herefordshire Council's budget setting process is well established and robust. This administration's proposals in 2018, as they are every year, were reviewed by scrutiny. The particular financial challenges facing children's services were fully set out and tested by scrutiny, and the director for children's wellbeing confirmed that whilst no cast iron assurances could be given on the saving on this area he had confidence in the work that had been done in relation to the estimates. The budget proposals were reviewed and assessed as lawful by the council's section 151 officer, and debated by full Council before being voted on – a vote in which I note Councillor Seldon supported the very budget proposal that he now says was 'manifestly undeliverable'.

As a councillor active within the Local Government Association (LGA) he will recall that as recently as January this year the LGA was reporting that nearly 90% of local authorities had overspent their children's budget in 2017/18 and there is no reason to believe that the picture will be different at the end of the 2018/19 financial year. I am sure Councillor Seldon would not be intending to suggest all those authorities are similarly to be 'accused'. A further report from the LGA, "Making Sense", in the Autumn of 2018 has highlighted how little control local authorities have over children's care costs. I would be delighted to lend Cllr Seldon my copy if he wishes to cultivate an interest in this area. The reality is that nationally the pressures on children's social care are increasing whilst local government resources have been reducing. At the time the budget was set, and reflected in the medium term financial strategy, the pressures facing children's services were recognised and, as any prudent council would, we maintain close oversight of that budget and ensure that, should it prove necessary, additional resources are made available to support that vital service. Those additional resources are only available to us because of this administration's continued prudent approach to budgeting.

MQ 3	Councillor ACR Chappell, Hinton and Hunderton	There are a number of milestones and other historic items like finger posts and boundary stones across the county that need to be preserved. Will the cabinet Member for Highways, undertake a county wide audit to ensure these items are recorded and not destroyed by highways works and other events?	Cabinet member transport and regulatory services
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Response:

The council considers the protection of historic structures such as milestones and boundary stones to be a valuable part of the historic environment of the county, many of which are listed by Historic England. The council is aware of the potential threat to these features and is working to reduce it. When highway maintenance is undertaken close to these features, care is taken not to remove or damage these markers. If they are found to be in an unstable condition, they are reset and repaired where possible, and we continue to explore external sources of funding to support more proactive management.

The council already holds a significant amount of information about these features, and is working to improve this data. Until recently listed milestones were the only ones recorded on the Herefordshire Historic Environment Record (HHER), which affords them greater protection under the Planning (Listed Building & Conservation Area) Act 1990. In the last few months, we have been working with the Milestone

Society to add data held by them and also adding data from a survey we carried out in 2012/13 to the HHER. Although adding these unlisted structures recorded in the HHER will not afford any additional protection, it will give them greater visibility and attention when it comes to management and protection of them, as is the case for all heritage assets. As a result of this survey and audit work there are now around 300 mile markers recorded on the HHER and this work is still ongoing.

There is always merit in seeking the views and assistance from parish councils as they can contribute valuable local knowledge to this work, and I will ask officers to liaise with Locality Stewards to take those discussions forward at a local level.

